

## Message Text

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E.O. 11652: GDS  
TAGS: PARM, NATO, MBFR  
SUBJ: MBFR: AD HOC GROUP REPORT ON CURRENT STATUS OF THE  
DATA DISCUSSION

ON APRIL 19, THE AH HOC GROUP APPROVED THE FOLLOWING  
REPORT TO THE NAC ON THE STATUS OF THE EAST-WEST  
DISCUSSION OF DATA AS OF THE CONCLUSION OF THE  
FOURTEENTH ROUND OF THE MBFR NEGOTIATIONS:

BEGIN TEXT:

STATUS OF THE DATA DISCUSSION  
AT THE END OF ROUND FOURTEEN

### I. INTRODUCTION

1. SINCE THE LAST AHG REPORT TO THE COUNCIL, EASTERN  
REPRESENTATIVES HAVE ANSWERED A SUBSTANTIAL NUMBER OF QUES-  
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TIONS AS TO HOW THE EAST HAS DIVIDED ITS GROUND MANPOWER  
BETWEEN THE TWO CATEGORIES - MAJOR FORMATIONS AND OTHER.  
AS A RESULT WE HAVE BEEN ABLE TO BEGIN TO DEVELOP A PROFILE  
OF THE DISCREPANCY BETWEEN EASTERN AND WESTERN FIGURES ON  
EASTERN MANPOWER. DISCUSSION CONTAINED IN THIS PAPER  
ADDRESSES ONLY GROUND FIGURES BECAUSE THE GROUP HAS  
OBTAINED NO SIGNIFICANT NEW INFORMATION ON AIR MANPOWER

SINCE ITS REPORT SUBMITTING AIR FORCE DATA TO THE COUNCIL.

2. THE SUBJECT OF HOW THE EAST HAS DIVIDED GROUND FORCE PERSONNEL BETWEEN THE TWO CATEGORIES IS OF IMPORTANCE BECAUSE IT PERMITS A MORE DETAILED COMPARISON OF NATO ESTIMATES WITH FIGURES GIVEN BY THE EAST. THIS COMPARISON SHOULD ENABLE US ULTIMATELY TO FOCUS OUR ATTENTION ON WHERE THE GREATEST DISCREPANCIES LIE. THE AD HOC GROUP CONSIDERS THAT THE INFORMATION SO FAR RECEIVED FROM THE EAST ON THIS TOPIC MAY BE OF USE IN BRUSSELS.

3. A NUMBER OF UNCERTAINTIES REMAIN REGARDING THE WAY THAT THE EAST HAS DIVIDED ITS GROUND FORCE PERSONNEL BETWEEN THE TWO CATEGORIES. TO CLARIFY THESE WILL REQUIRE ADDITIONAL QUESTIONING OF AN INCREASINGLY DETAILED NATURE.

## II. EASTERN METHOD FOR DIVIDING GROUND FORCE MANPOWER FIGURES BETWEEN THE TWO CATEGORIES

4. THE EAST'S ALLOCATION OF ITS GROUND FORCE PERSONNEL TO THE TWO CATEGORIES DOES NOT CONFORM STRICTLY TO A SINGLE EASILY DEFINED FORMULA. ACCORDING TO EASTERN REPRESENTATIVES, THE EAST HAS ALLOCATED ITS PERSONNEL TO THE TWO CATEGORIES MAINLY ACCORDING TO WHAT EASTERN REPRESENTATIVES HAVE CALLED THE PRINCIPLE OF SUBORDINATION. EASTERN REPLIES TO WESTERN QUESTIONS HAVE NEVERTHELESS IDENTIFIED EXCEPTIONS TO THIS  
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PRINCIPLE. FOR EXAMPLE, ALL DIVISIONS, REGARDLESS OF WHETHER THEY ARE SUBORDINATE TO A SOVIET ARMY OR THE HEADQUARTERS OF AN EAST EUROPEAN MILITARY DISTRICT, HAVE BEEN COUNTED IN THE FIGURES FOR MAJOR FORMATIONS. SIMILARLY, SOVIET SURFACE-TO-SURFACE AND SURFACE-TO-AIR MISSILES BRIGADES LOCATED IN THE GDR HAVE ALSO BEEN COUNTED IN MAJOR FORMATIONS WITHOUT REGARD TO WHETHER THEY ARE SUBORDINATE TO SOVIET ARMIES OR TO THE HEADQUARTERS OF THE SOVIET GROUP OF FORCES THERE. THE EAST SEEMS TO HAVE FOLLOWED A SIMILAR PRACTICE IN ALLOCATING EASTERN EUROPEAN MISSILE BRIGADES TO THE CATEGORY OF MAJOR FORMATIONS.

5. WE ARE NOT CERTAIN WHETHER WE HAVE YET IDENTIFIED ALL THE EAST'S EXCEPTIONS TO THE PRINCIPLE OF SUBORDINATION. IDENTIFYING FURTHER EXCEPTIONS WILL REQUIRE MORE DETAILED WESTERN QUESTIONS THAN WE HAVE ASKED TO DATE.

6. THUS FAR, WESTERN QUESTIONS HAVE BEEN DESIGNED TO DEVELOP A GENERAL UNDERSTANDING OF THE FORMULA THE EAST HAS USED IN DIVIDING ITS FIGURES. TO COMPLETE OUR UNDERSTANDING OF THE PROFILE OF DISCREPANCY, IT WILL BE NECESSARY TO ASK MORE DETAILED QUESTIONS REGARDING WHETHER

THE UNITS THE EAST CONSIDERS TO BE SUBORDINATE TO SOVIET ARMIES ARE THE SAME UNITS WHICH THE NATO FIGURES COUNT AS BEING IN THOSE ARMIES. THE SAME IS TRUE WITH RESPECT TO LEARNING WHAT THE EAST EUROPEAN DIRECT PARTICIPANTS HAVE COUNTES AS BEING SUBORDINATE TO THE HEADQUARTERS OF MILITARY DISTRICTS.

7. IN THIS REGARD, ONE NOTEWORTHY ASPECT OF THE DATA SO FAR OBTAINED ON SOVIET GROUND FORCES IS THAT IT SHOWS A DISPROPORTIONATE DISCREPANCY IN THE MAJOR FORMATION CATEGORY. THIS WILL CERTAINLY NEED TO BE EXPLORED BY FURTHER QUESTIONS IN VIEW OF THE REMAINING UNCERTAINTIES ON PRECISELY HOW THE SOVIETS HAVE DIVIDED THEIR GROUND FORCES BETWEEN THE TWO CATEGORIES. THE OVERALL DISCREPANCY  
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OF NEARLY 60,000, OF COURSE, REMAINS UNAFFECTED.

8. QUESTIONS INTENDED TO DEVELOP A PROFILE OF THE DISCREPANCY ARE UNLIKELY BY THEMSELVES TO EXPLAIN THE SOURCES OF THE DISCREPANCY IN OVERALL FIGURES. HOWEVER, QUESTIONS ON SUBORDINATION OF SPECIFIC UNITS COULD CONCEIVABLY

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DISCLOSE THAT SOME UNITS INCLUDED IN NATO'S FIGURES HAVE BEEN EXCLUDED BY THE EAST. IT THEREFORE WILL BE NECESSARY SOON TO DIRECT THE INQUIRY TO THE ISSUE OF WHAT HAS BEEN INCLUDED AND EXCLUDED FROM THE FIGURES OF INDIVIDUAL EASTERN DIRECT PARTICIPANTS. FOR EXAMPLE, THERE ARE INDICATIONS THAT THE EAST HAS EXCLUDED FROM THE POLISH FIGURES UNDER THE HEADING OF TERRITORIAL FORCES A MUCH LARGER NUMBER OF PERSONNEL THAN NATO HAS EXCLUDED UNDER THIS HEADING.

EASTERN FORMULA

9. AS EASTERN REPS HAVE DESCRIBED IT, THEIR BASIC EASTERN FORMULA FOR DIVIDING MANPOWER BETWEEN THE TWO CATEGORIES IS AS FOLLOWS:

A. FOR SOVIET FORCES

(1) COUNTED AS MAJOR FORMATIONS ARE THE PERSONNEL OF

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-- ALL UNITS, SUBUNITS, AND FORMATIONS SUBORDINATE TO SOVIET ARMIES, INCLUDING HELICOPTER UNITS AND TRAINING UNITS BELONGING TO THE ARMIES, AND THE SOVIET BRIGADE IN BERLIN, WHICH THE EAST HAS CLAIMED IS PART OF A SOVIET ARMY;

-- THE SOVIET ARTILLERY DIVISION IN THE GDR;

-- ALL SURFACE-TO-SURFACE MISSILE BRIGADES SUBORDINATE DIRECTLY TO THE HEADQUARTERS OF THE GROUP OF SOVIET FORCES IN THE GDR;

-- ALL SURFACE-TO-AIR MISSILE BRIGADES SUBORDINATE DIRECTLY TO THE HEADQUARTERS OF THE GROUP OF SOVIET FORCES IN THE GDR;

-- ALL UNITS, SUBUNITS, AND FORMATIONS SUBORDINATE TO THE HEADQUARTERS OF THE GROUPS OF SOVIET FORCES IN POLAND AND CZECHOSLOVAKIA, EXCEPT FOR SUBUNITS OF CENTRAL SUBORDINATION.

(2) COUNTED IN THE SECOND CATEGORY ARE THE PERSONNEL OF

-- ALL UNITS, SUBUNITS, AND FORMATIONS SUBORDINATE DIRECTLY TO THE HEADQUARTERS OF THE GROUP OF SOVIET FORCES IN THE GDR OTHER THAN THOSE SPECIFIC EXCEPTIONS NOTED ABOVE;

-- SUBUNITS OF CENTRAL SUBORDINATION.

B. FOR EASTERN EUROPEAN FORCES.

(1) COUNTED IN MAJOR FORMATIONS ARE ALL PERSONNEL OF ALL UNITS, SUBUNITS, AND FORMATIONS SUBORDINATE TO THE HEADQUARTERS OF MILITARY DISTRICTS.

(2) COUNTED IN THE SECOND CATEGORY ARE PERSONNEL OF ALL UNITS, SUBUNITS, AND FORMATIONS SUBORDINATE DIRECTLY TO MINISTRIES

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OF DEFENSE.

10. FURTHER DETAILS ARE CONTAINED IN ANNEX TO THIS PAPER. THE ATTACHED TWO CHARTS DISPLAY THE MOST IMPORTANT DATA SUMMARIZING THE PROFILE OF DISCREPANCY TO DATE.

# SUMMARY TABLE 1

PROFILE OF DISCREPANCY: BY NATIONAL TOTALS FOR GROUND FORCE AND AIR FORCE MANPOWER

	NATO	DIFFERENCE	EASTERN	
	ESTIMATE	BETWEEN	DATA AS	
	BY	EASTERN	PERCENTAGE	
FIGURES	EASTERN	FIGURES	OF NATO	
TABLED	ALLOCATION AND	NATO	ESTIMATE	
BY EAST	A/	ESTIMATES		

SOVIET	466,800	536,000	-69,000	87
GROUND	426,300	486,000	-59,700	88
AIR	40,500	50,000	-9,500	81

CSSR	181,800	192,000	-10,200	95
GROUND	137,100	138,000	- 900	99
AIR	44,700	54,000	-9,300	83

POLAND	215,900	288,000	-72,100	75
GROUND	148,600	201,000	-52,400	74
AIR	67,300	87,000	-19,700	77

GDR	122,800	144,000	-21,200	85
GROUND	93,000	107,000	-14,000	87
AIR	29,800	37,000	-7,200	81

OVERALL	987,300	1,160,000	-172,700	85
GROUND	805,000	932,000	-127,000	86

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AIR 182,300 228,000 - 45,700 80

A/ EXCLUDES POLISH SEA LANDING DIV; COUNTS NATIONAL AIR  
DEFENSE AS AIR FORCES, GROUND SUPPORT HELICOPTER IN  
GROUND FORCES.

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SUMMARY TABLE 2  
PROFILE OF GROUND FORCE DISCREPANCY BY CATEGORY A/

NATO DIFFERENCE  
ESTIMATE BETWEEN EASTERN  
BY EASTERN DATA AS  
FIGURES EASTERN FIGURES PERCENTAGE  
TABLED ALLOCATION AND NATO OF NATO  
BY EAST B/ ESTIMATES ESTIMATE

SOVIET  
MAJOR  
FORMATIONS 344,600 430,000 -85,400 80  
OTHER 81,700 56,000 PLUS 25,700 146  
TOTAL 426,300 486,000 -59,700 88

CSSR:

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MAJOR

FORMATIONS	104,700	108,000	-3,300	97
OTHER	32,400	30,000	PLUS 2,400	108
TOTAL	137,100	138,000	-900	99

POLAND:

MAJOR

FORMATIONS	115,000	146,000	-31,000	79
OTHER	33,600	55,000	-21,400	61
TOTAL	148,600	201,000	-52,400	74

GDR:

MAJOR

FORMATIONS	74,100	80,000	-5,900	92
OTHER	18,900	27,000	-8,100	70
TOTAL	93,000	107,000	-14,000	87

OVERALL

MAJOR

FORMATIONS	638,400	764,000	-125.6	84
OTHER	166,600	168,000	-1.4	99
TOTAL	805,000	932,000	127,000	86

A/SEE TABLES AT ANNEX FOR DETAILS ON ALLOCATION  
BETWEEN MAJOR FORMATION AND SECOND CATEGORIES.

B/EXCLUDES NATIONAL AIR DEFENSE, POLISH SEA  
LANDING DIV; INCLUDES GROUND HELICOPTERS.

ANNEX

SOVIET FORCES PROFILE

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1. IN ADDITION TO IDENTIFYING THREE SPECIFIC EXCEPTIONS  
TO THE PRINCIPLE OF SUBORDINATION AS REGARDS SOVIET FORCES  
(THE ARTILLERY DIVISION IN THE GDR AND SSM AND SAM BRIGADES IN  
THE GDR SUBORDINATE DIRECTLY TO THE HEADQUARTES OF THE GROUP  
OF SOVIET FORCES THER) EASTERN REPS ALSO HAVE DESIGNATED SOME  
UNITS AS BEING SUBORDINATE TO SOVIET ARMIES WHICH THE NATO  
FIGURES (MCM-86-76) SHOW AS BEING SUBORDINATE TO THE HEAD-  
QUARTERS OF THE GROUP OF FORCES. THESE ARE THE BRIGADE IN BERLIN  
AND AT LEAST SOME TRAINING UNITS.

2. EASTERN REPS HAVE NOT SPECIFIED WHICH OF THE SOVIET TRAINING UNITS IN THE GDR ARE SUBORDINATE TO ARMIES. IT IS OUR UNDERSTANDING THAT THE TANK TRAINING UNITS IDENTIFIED IN THE NATO MCM DOES NOT ACTUALLY CONSTITUTE FIVE DISTINCT REGIMENTS. FOR PURPOSES OF COMPILING A ROUGH APPROXIMATION OF WHAT THIS SOVIET ALLOCATION MEANS VIS-A-VIS THE PROFILE OF DISCREPANCY, WE HAVE POSTULATED THAT EACH OF THESE REGIMENTS MAY BE SUBORDINATE TO ONE OF THE FIVE SOVIET ARMIES IN THE GDR, AND HAVE REFLECTED THEM IN OUR TABLES UNDER THE FIGURES FOR SOVIET MANPOWER IN MAJOR FORMATIONS. WE HAVE COUNTED THE REMAINING SOVIET TRAINING UNITS IN THIS SECOND CATEGORY.

3. AS REGARDS THE GROUPS OF SOVIET FORCES IN POLAND AND THE CSSR, EASTERN REPS HAVE SAID THAT ALL PERSONNEL OF THOSE TWO GROUPS OF FORCES HAVE BEEN COUNTED IN MAJOR FORMATIONS EXCEPT FOR QUOTE PERSONNEL IN SUBUNITS OF CENTRAL SUBORDINATION UNQUOTE WHOM THE EAST HAS ALLOCATED TO THE SECOND CATEGORY. THE SOVIET REP HAS SAID THAT BY THE TER QUOTE SUBUNITS OF CENTRAL SUBORDINATION UNQUOTE THE EAST MEETS  
-- UNITS OF BATTALION SIZE OR SMALLER  
-- WHICH ARE NOT ASSIGNED TO SOVIET ARMIES OR TO THE HEADQUARTERS OF ANY OF THE SOVIET GROUPS OF FORCES BUT ARE SUBORDINATE DIRECTLY TO THE USSR MINISTRY OF DEFENSE,  
-- AND EXAMPLES OF WHICH ARE SIGNAL SUBUNITS AND ENGINEER SUBUNITS.

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THIS IS ANOTHER AREA WHICH NEEDS FURTHER INVESTIGATION. WE ARE NOT CERTAIN WHICH SOVIET UNITS OF BATTALION SIZE LOCATED IN POLAND AND THE CSSR FALL UNDER THIS HEADING. THE UNITS WHICH, FOR PURPOSES ESTIMATION, WE HAVE COUNTED AS QUOTE SUBUNITS OF CENTRAL SUBORDINATION UNQUOTE ARE SHOWN IN ANNEX TABLE 1A.

4. AS REGARDS THE ALLOCATION OF THOSE HELICOPTER PERSONNEL THE SOVIETS COUNT AS GROUND FORCES, EASTERN REPS HAVE SAID THT ALL EXCEPT THOSE DIRECTLY SUBORDINATE TO THE HEADQUARTERS OF THE GROUP OF SOVIET FORCES IN THE GDR HAVE BEEN COUNTED UNDER MAJOR FORMATIONS. THE NATO DATA BASE (MCM-86-76) DOES NOT IDENTIFY THE SUBORDINATION OF SOVIET HELICOPTER UNITS

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BY ARMY. FOR PURPOSES OF THIS PRELIMINARY ESTIMATE WE HAVE COUNTED THE SOVIET HELICOPTER UNIT AT SPERENBURG IN THE SECOND CATEGORY AND HAVE COUNTED ALL OTHER SOVIET GROUND FORCE HELICOPTER UNITS UNDER MAJOR FORMATIONS. THE NUMBER OF MEN INCLUDED IS SMALL. IT HAS A NEGLIBIBLE EFFECT ON OUR EARLIER ESTIMATE OF TE PROFILE BECAUSE THE FIGURES WE USED FOR SOVIET MAJOR FORMATIONS IN OUR MESSAGE OF MARCH 17 ALREADY COUNTED ALL SOVIET HELICOPTER PERSONNEL IN THE FIGURE FOR MAJOR FORMATIONS.

5. THE RESULTS OF THESE ADJUSTMENTS TO OUR PROFILE OF DISCREPANCY WE ARE SHOWN IN ANNEL TABLE 1 AND REFLECTED IN THE FIGURES SHOWN ON SUMMARY TABLE 2.

EAST EUROPEAN PROFILE.

6. WE HAVE TO DATE IDENTIFIED ONLY ONE APPARENT EXCEPTION TO THE EAST'S APPLICATION OF THE PRINCIPLE OF SUBORDINATION IN THE ALLOCATION OF GROUND FORCE MANPOWER OF THE GDR, POLAND,  
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AND CZECHOSLOVAKIA. THE PLLISH AIRBORNE DIVISION HAS BEEN COUNTED BY THE EAST UNDER MAJOR FORMATIONS, WHILE NATO COUNTS THIS DIVISION AS SUBORDINATE TO THE POLISH MOD. EASTERN REPS HAVE STATED HOWEVER, THAT ALL NON-SOVIET DIVISIONS ARE SUBORDINATE TO THE HEADQUARTERS OF MILITARY DISTRICTS.

7. THE EAST ALSO HAS CONFIRMED THAT THE POLISH SEA

LANDING DIVISIONS HAS BEEN EXCLUDED FROM EASTERN FIGURES ON THE GROUNDS THAT IT IS A NAVAL UNIT. THIS UNIT HAS THEREFORE BEEN DELETED FROM THE FIGURES WE USE TO MEASURE THE DISCREPANCY. (NOTE: NATO HAS NOT REACHED A DECISION ON WHETHER THIS UNIT SHOULD BE DELETED FROM ITS FIGURES ON EASTERN GROUND FORCE MANPOWER.)

8. THE EAST HAS STATED SPECIFICALLY THAT THE PERSONNEL OF THE POLISH REIGIONAL (VOIVODSHIP) STAFFS, WHICH NATO HAS COUNTED IN THE SECOND CATEGORY, HAVE BEEN INCLUDED BY THE EAST IN THE CATEGORY OF PERSONNEL IN MAJOR FORMATIONS. WE HAVE NOT YET ASKED SPECIFIC QUESTIONS AS REGARDS SIMILAR PERSONNEL OF CZECHOSLOVAKIA OR THE GDR. ON THE BASIS OF THE ANSWER GIVEN FOR POLISH FORCES, HOWEVER, WE HAVE FOR PURPOSES OF THIS ANALYSIS MOVED THE PERSONNEL OF THE REGIONAL STAFFS OF ALL THREE EAST EUROPEAN DIRECT PARTICIPANTS (POLISH VOIVODSHIP STAFFS, CSSR PROVINCIAL STAFFS, GDR BEZIRK/KREIS STAFFS) FROM THE SECOND CATEGORY TO THE CATEGORY OF PERSONNEL IN MAJOR FORMATIONS.

9. WE CONTINUE TO COUNT ALL EAST EUROPEAN GROUND FORCE SUPPORT HELICOPTER UNITS IN THE FIGURES FOR MAJOR FORMATIONS, AS WE HAVE NO INFORMATION TO INDICATE WHICH IF ANY OF THESE HELICOPTER UNITS ARE DIRECTLY SUBORDINATE TO MINISTRIES OF DEFENSE.

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10. THE NET RESULT OF THIS INFORMATION AS REGARDS OUR CURRENT INTERPRETATION OF THE PROFILE OF DISCREPANCY IN FIGURES FOR POLAND AND THE GDR HAS, IN EACH CASE, BEEN TO SHIFT SOME OF THE DISCREPANCY IN THE SECOND CATEGORY TO THE FIGURE FOR MAJOR FORMATIONS. (12,000 IN THE CASE OF POLAND, 2,000 IN THE CASE OF THE GDR). THE DERIVATION OF THESE FIGURES IS SHOWN IN ANNEX TABLES 3 AND 4.

11. ESTIMATING THE PROFILE OF DISCREPANCY IN THE CASE OF THE FORCES FOR THE CSSR PRESENTS A SPECIAL PROBLEM, IN THAT THE NATO DOCUMENT ON EASTERN MANPOWER IN THE AREA OF REDUCTIONS (MCM-86-76) DOES NOT DISTINGUISH BETWEEN THOSE CSSR GROUND FORCE UNITS SUBORDINATE TO THE HEADQUARTERS OF THE WESTERN MILITARY DISTRICT AND THOS SUBORDINATE TO THE MINISTRY OF DEFENSE OF THAT COUNTRY. THEREFORE, ALTHOUGH EASTERN REPS HAVE SAID THEY HAV COUNTED IN MAJOR FORMATIONS ALL PERSONNEL IN UNITS, SUBUNITS AND FORMATIONS SUBORDINATE TO THE HEADQUARTERS OF MILITARY DISTRICTS, THE NATO ESTIMATE DOES NOT PERMIT US TO DETERMINE PRECISELY WHICH OF THE CSSR UNITS LISTED IN THAT ESTIMATE NATO COUNTS IN THAT CATEGORY.

12. NEVERTHELESS, IT SI OUR VIEW THAT, SINCE THE FIGURES

IN OUR MESSAGE OF MARCH 17 WERE DRAWN FROM CM (77) 100 WHICH COUNTS IN THE SECOND CATEGORY ALL PERSONNEL SUBORDINATE TO BOTH THECSSR MOD AND THE HEADQUARTERS OF THE CSSR WESTERN MILITARY DISTRICT, THOSE FIGURES PROBABLY ATTRIBUTE TOO MUCH OF THE DISCREPANCY IN CSSR FIGURES TO THE SECOND CATEGORY AND NOT ENOUGH TO THE CATEGORY OF MAJOR FORMATIONS. IN AN EFFORT TO AT LEAST TAKE COGNIZANCE OF WHAT EASTERN REPS HAVE SAID REGARDING THE ALLOCATION OF UNIT SUBORDINATION TO THE HEADQUARTERS OF MILITARY DISTRICTS IN OUR PRELIMINARY ASSESSMENT OF THE PROFILE OF DISCREPANCY, WE HAVE MADE POSTULATED ALLOCATION OF THE UNITS SHOWN IN MCM-87-76 TABLES UNDER THE HEADING OF QUOTE MINISTRY OF NATIONAL DEFENSE AD WESTERN MILITARY DISTRICT. THIS POSTULATED ALLOCAION IS SHOWN IN ANNEX TABLES 2A AND 2B.

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ANNEX TABLE 1

SOVIET

TABLED	
NATO	EASTERN
DATA	FIGURES

MAJOR FORMATIONS

5 ARMIES IN GDR	291,435
SOVIET ARTY DIV IN GDR	7,600

3 SSM (SCUD) BRIGADES DIRECTLY 3,600  
 SUBORDINATE TO HQ OF SOVIET  
 GROUP OF FORCES, GDR  
 3 SAM (SA-3 AND SA-4) BRIGADES 5,340  
 SUBORDINATE TO HQ OF SOVIET  
 GROUP OF FORCES, GDR  
 3 TANK TRAINING UNITS DIRECTLY 5,000  
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SUBORDINATE TO HQ OF SOVIET  
 GROUP OF FORCES, GDR  
 SOVIET GROUPS OF FORCES IN 106,155  
 POLAND AND CZECHOSLOVAKIA  
 (LESS PERSONNEL IN SUBUNITS  
 OF CENTRAL SUBORDINATION  
 GROUND FORCE HELICOPTER PERSONNEL 8,760  
 (LESS UNIT DIRECTLY SUBORDINATE  
 TO HQ OF SOVIET GROUP OF FORCESN  
 GDR)  
 BERLIN BRIGADE 1,600  
 TOTAL MAJOR FORMATIONS 429,490 344,600

OTHER

PERSONNEL IN UNITS DIRECTLY SUB- 51,845  
 ORDINATE TO HQ OF SOVIET GROUP  
 OF FORCES, GDR (LESS ARTY DIV,  
 3 SSM BDES, 3 SAM BDES, 3 TANK  
 TNG UNITS)  
 PERSONNEL OF SOVIET GROUPS OF 4,050 A/  
 FORCES INPOLAND AND CSSR WHO  
 ARE IN UNITS OF CENTRAL SUB-  
 ORDINATION  
 GROUND FORCE HELICOPTER UNIT 390 B/  
 DIRECTLY SUBORDINATE TO HQ OF  
 SOVIET GROUP OF FORCES, GDR  
 TOTAL OTHER 56,285 81,700

TOTAL SOVIET GROUND FORCES 485,775 426,300

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ANNEX TABLE 1A

## NOTES ON BREAKDOWN OF SOVIET MANPOWER

A/ AS UNITS OF CENTRAL SUBORDINATION WE HAVE COUNTED THE FOLLOWING:

MCM SERIAL	UNIT	PERSONNEL
------------	------	-----------

## GROUP OF FORCES, POLAND

2	SIGNAL BDE	3,000
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(ALTHOUGH LISTED IN THE MCM AS A BRIGADE, WE BELIEVE THE HQ AT MIEDZRZECZ MAY BE A CENTRAL COMMUNICATION POINT FOR A SERIES OF SEPARATE BATTALIONS)

5	SIGNAL UNIT	500
12	ENGINEERING UNITS	350

## GROUP OF FORCES, CSSR

4	SIGNAL UNIT	200
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TOTAL		4,050
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B/ THE HELICOPTER UNIT AT SPERENBURG.

## ANNEX TABLE 2

## CSSR GROUND FORCES

MAJOR FORMATIONS	TABLED		FIGURES
	NATO	EASTERN	
		DATA	

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1ST ARMY	43,200	
4TH ARMY	36,800	
EASTERN MILITARY DISTRICT	9,700	
WESTERN MILITARY DISTRICT UNITS	13,350	A/
PROVINCIAL STAFFS	3,000	
GROUND FORCE HELICOPTER UNITS	2,000	
TOTAL CSSR MAJOR FORMATIONS	108,050	104,700
OTHER (MOD SUBORDINATE)	29,750	32,400
CSSR TOTAL	137,800	137,100

A/ SEE ATTACHED SHEETS FOR ESTIMATED BREAKDOWN OF UNITS

BETWEEN THESE DIRECTLY SUBORDINATE TO WESTERN MD HEADQUARTERS  
AND THOSE DIRECTLY SUBORDINATE TO MOD.

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INFO OCT-01 EUR-12 ISO-00 CIAE-00 H-01 INR-10 IO-13  
L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-05 SP-02  
SS-15 ICA-11 TRSE-00 NSC-05 /094 W  
-----086621 192229Z /73

R 191850Z APR 78  
FM USDEL MBFR VIENNA  
TO SECSTATE WASHDC 2827  
SECDEF WASHDC  
INFO USMISSION USNATO  
AMEMBASSY BONN  
AMEMBASSY LONDON  
USNMR SHAPE  
USCINCEUR

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ANNEX TABLE 2A

CSSR: UNITS SUBORDINATE TO WESTERN MD HEADQUARTERS

MCM SERIAL	UNIT	MANPOWER
4	WESTERN MD/FRONT HQ	800
7	SIGNAL REGIMENT	800
9	SIGNAL REGIMENT	600
11	SIGNAL BATTALION	300
12	SIG INT REGT	700
13	SIG INT REGT	700
14	RADIO INTERCEPT REGT	800
15	RADIO INTERCEPT REGT	400
16	AIRBORNE REGT	1,500
17	SSM SCUD BDE	900
21	ENG BRIDGE CONSTR BDE	1,500
22	PRTB	400
25	ENG CONSTRUCTION BRIGADE	1,800

SECRET

SECRET

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26 ENG CONSTRUCTION BRIGADE 1,800  
27 PIPELINE BRIGADE 350

TOTAL 13,350

#### ANNEX TABLE 2B

CSSR: BREAKDOWN OF UNITS BETWEEN MOD AND WESTERN MD

#### UNITS SUBORDINATE TO MOD

MCM SERIAL	UNIT	MANPOWER
1	MND	3,000
3	MND MISC. UNITS	5,000
8	SIGNAL REGIMENT	800
10	SIGNAL BATTALION	250
19	HONOR GUARD UNIT	300
23	GEODETIC SURVEY UNIT	400
28	MOTOR TRANSPORT BRIGADE	1,000
29	RAILROAD BRIGADE	1,500
30	REAR SERVICES	5,000
32	SCHOOLS AND TRAINING UNITS	12,500
TOTAL		29,750

#### ANNEX TABLE 3

#### POLAND

TABLED  
NATO EASTERN  
SECRET  
  
SECRET

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#### DATA FIGURES

#### MAJOR FORMATIONS

UNITS DIRECTLY SUBORDINATE TO	130,350
MILITARY DISTRICT HQ	
AIRBORNE DIVISION	3,800
VOIVODSHIP STAFFS	8,000 A/
GROUND FORCE HELICOPTER UNITS	2,750
SSM (SCUD) BDE SUBORDINATE TO MOD	900
145,800 115,000	

OTHER (MOD SUBORDINATE) 55,750 33,600

TOTAL 201,550 148,600

A/ EASTERN REPRESENTATIVES HAVE SAID THAT PERSONNEL OF "VOIVODSHIP STAFFS/ HAVE BEEN COUNTED IN THE FIGURES FOR MAJOR FORMATIONS. THE NATO DATA BASE DOCUMENT SHOWS ONLY ONE FIGURE OF 8,000 FOR "ARMY ELM OF VOIVODSHIP AND OTHER ADMIN STAFFS," SUGGESTING THAT THE FIGURE OF 8,000 INCLUDES PERSONNEL OF OTHER ADMIN STAFFS WHO MIGHT BE DIRECTLY SUBORDINATE TO MOD. THUS, SOME OF THE 8,000 MAY BE ALLOCATED TO THE SECOND CATEGORY.

ANNEX TABLE 4

GDR

TABLED  
NATO EASTERN  
DATA FIGURES

MAJOR FORMATIONS

SECRET

SECRET

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PERSONNEL IN UNITS SUBORDINATE 76,165

TO HQ MILITARY DISTRICT

GROUND FORCE HELICOPTER 1,800

PERSONNEL

BEZIRK/KREIS STAFFS 2,000

79,965 74,100

OTHER (MOD SUBORDINATE) 26,600 18,900

TOTAL GDR GROUND 106,565 93,000

END TEXT.RESOR

SECRET

NNN



## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DATA, MEETING REPORTS, EAST WEST MEETINGS, MUTUAL FORCE REDUCTIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 19 apr 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978MBFRV00243  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780168-0223  
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**Original Classification:** SECRET  
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**Original Previous Handling Restrictions:** n/a  
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**SAS ID:** 2920662  
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**Status:** NATIVE  
**Subject:** MBFR: AD HOC GROUP REPORT ON CURRENT STATUS OF THE DATA DISCUSSION ON APRIL 19, THE AH HOC GROUP APPROVED THE FOLLOWI  
**TAGS:** PARM, NATO, MBFR  
**To:** STATE DOD  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014